### I Mina'Trentai Dos Na Liheslaturan Guahan Bill Log Sheet

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	STATUS
47-32 (LS)	V.C. Pangelinan	AN ACT TO ADD A NEW SECTION 8103.1	2/19/13					
		то	11:17am		Committee on			
		ARTICLE 1, CHAPTER 8, TITLE 4 OF THE			Appropriations, Public			
		GUAM CODE ANNOTATED, TO COMPLY			Debt, Legal Affairs,			
		WITH INTERNAL REVENUE CODE		2/19/13	Retirement, Public			
		REQUIREMENTS APPLICABLE TO THE			Parks, Recreation,			
		GOVERNMENT OF GUAM RETIREMENT			Historic Preservation			
		FUND			and Land			

**COMMITTEE ON RULES** *I Mina'trentai Dos na Liheslaturan Guåhan* • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • *www.guamlegislature.com* E-mail: *roryforguam@gmail.com* • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio Chairperson Majority Leader				
Senator Thomas C. Ada Vice Chairperson Assistant Majority Leader	February	19, 2013		
Senator Vicente (Ben) C. Pangelinan Member	<u>MEMOR.</u> To:	Rennae Meno		
Speaker Judith T.P. Won Pat, Ed.D. Member		Clerk of the Legislature Attorney Therese M. Terlaje Legislative Legal Counsel		
Senator Dennis G. Rodriguez, Jr. Member	From:	Senator Rory J. Respicio Majority Leader & Rules Chair		
Vice-Speaker Benjamin J.F. Cruz Member	Subject:	Referral of Bill No. 47-32(LS)		
Legislative Secretary Tina Rose Muña Barnes Member	As the Chairperson of the Committee on Rules, I am forwarding my referral of Bill No. <b>47-32(LS)</b> .			
Senator Frank Blas Aguon, Jr. Member	Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same forwarded to all members of <i>I Mina'trentai Dos na Liheslaturan Guåhan</i> .			
Senator Michael F.Q. San Nicolas Member	Should you have any questions, please feel free to contact our office at 472-7679.			
Senator V. Anthony Ada Member <b>M</b> inority Leader	Si Yu'os M Attachme			
Senator Aline Yamashita Member	Anachille			

Bill No. 47-32 (45)

## **Introduced by:**

# v.c. pangelinan

~

AN ACT TO ADD A NEW SECTION 8103.1 TO ARTICLE 1, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED, TO COMPLY WITH INTERNAL REVENUE CODE REQUIREMENTS APPLICABLE TO THE **GOVERNMENT OF GUAM RETIREMENT FUND** 

## **BE IT ENACTED BY THE PEOPLE OF GUAM:**

SECTION 1. Legislative Findings and Intent. I Liheslaturan Guahan finds that 1 2 Article 1, Chapter 8, Title 4 of the Guam Code Annotated must be amended to comply with the requirements for tax-qualified governmental pension plans under section 401(a) of the United 3 States Internal Revenue Code of 1986, as amended, applicable to Guam under the mirror 4 5 provisions of the Guam Territorial Income Tax Code.

6 SECTION 2. A new Section 8103.1 of Article 1, Chapter 8, Title 4 of the Guam

7 Code Annotated is hereby added to read as follows:

8

## "§ 8103.1. Tax Qualification Requirements.

9 The Fund shall maintain its status as a tax-qualified governmental pension plan (a) 10 under section 401(a) of the Code. As used in this Article, "Code" means the United States 11 Internal Revenue Code of 1986, as amended, applicable to Guam under the mirror provisions of 12 the Guam Territorial Income Tax Code.

13 The Fund shall be administered in accordance with the requirements of section (b) 14 401(a)(1), (2), (7), (8), (9), (16), (17), (25), (31), and (37) of the Code, as such provisions, as 15 amended, apply to a governmental pension plan sponsored by the Government of Guam. 16 Without limiting the generality of the foregoing and notwithstanding any other provision of this 17 Article to the contrary:

1 (b) The Fund shall be administered in accordance with the requirements 2 of section 401(a)(1), (2), (7), (8), (9), (16), (17), (25), (31), and (37) of the Code, as 3 such provisions, as amended, apply to a governmental pension plan sponsored by 4 the Government of Guam. Without limiting the generality of the foregoing and 5 notwithstanding any other provision of this Article to the contrary:

- 6 (1) In accordance with sections 401(a)(1) and 401(a)(2) of the 7 Code, the Board shall hold the corpus and income of the Fund in trust, and at 8 no time prior to the satisfaction of all liabilities with respect to members and 9 their beneficiaries shall any part of the corpus or income of the Fund be used 10 for, or diverted to, purposes other than for the exclusive benefit of the 11 members and their beneficiaries.
- 12 (2) In accordance with section 401(a)(7) of the Code, in the event 13 of the termination of or complete discontinuance of contributions to the 14 Fund, the rights of all members to benefits accrued as of the date of such 15 termination or discontinuance, to the extent then funded, shall be fully 16 vested and nonforfeitable.
- 17 (3) In accordance with section 401(a)(8) of the Code, benefits
  18 forfeited by a member for any reason shall not be applied to increase the
  19 benefits any other member or beneficiary would otherwise receive under this
  20 Article.

21

э.

(4) All benefit distributions shall be administered in accordance

with a reasonable good-faith interpretation of section 401(a)(9) of the Code. The following describes the statutory requirements of section 401(a)(9) of the Code:

1

2

3

(i) The member's entire interest shall be distributed to the 4 5 member no later than the member's required beginning date, or the member's entire interest must begin to be distributed to the member 6 no later than the member's required beginning date and must be paid 7 over the life of the member or the lives of the member and a 8 designated beneficiary (or over a period that does not extend beyond 9 the life expectancy of the member or the life expectancy of the 10 member and a designated beneficiary). The "required beginning date" 11 is April 1 of the calendar year following the later of (1) the calendar 12 year in which the member attains age  $70\frac{1}{2}$  or (2) the calendar year in 13 which the member retires. 14

(ii) If the distribution of the member's interest has begun in
accordance with paragraph (i) and the member dies before the
member's entire interest has been distributed, the remaining portion
must be distributed at least as rapidly as under the method of
distribution being used to satisfy paragraph (i).

20 (iii) If the member dies before distribution of the member's 21 interest has begun under paragraph (i), the member's entire interest

- 3 -

shall be distributed, or begin to be distributed, no later than as follows: 1 If the member's surviving spouse is the member's (A) 2 sole designated beneficiary, distributions to the surviving 3 spouse shall begin by December 31 of the calendar year 4 immediately following the calendar year in which the member 5 dies, or by December 31 of the calendar year in which the 6 member would have attained age  $70\frac{1}{2}$ , if later; 7 If the member's surviving spouse is not the **(B)** 8 member's sole designated beneficiary, distributions to the 9 designated beneficiary shall begin by December 31 of the 10 calendar year immediately following the calendar year in which 11 the member died, and shall be paid over the life of such 12 designated beneficiary (or over a period not extending beyond 13 the life expectancy of such beneficiary); or 14 If there is no designated beneficiary, the member's 15 (C) entire interest shall be distributed by December 31 of the 16 calendar year containing the fifth anniversary of the member's 17 death. 18 All death benefits shall be administered to comply with 19 (iv) the incidental death benefit requirement in section 401(a)(9)(G) of the 20 Code. 21

- 4 -

1 (5) In accordance with section 401(a)(16), benefits paid from, and 2 mandatory employee contributions made to, the Fund shall not exceed the 3 maximum benefits and the maximum annual additions, respectively, 4 permissible under section 415 of the Code with respect to governmental 5 plans.

à

Specifically, the "annual benefit," which is a benefit (i) 6 payable in the form of a straight life annuity, may not exceed the 7 dollar limit described in section 415(b)(1)(A) of the Code, as 8 automatically adjusted for increases in the cost of living under section 9 415(d) of the Code. For benefits payable in the plan year ending 10 September 30, 2010, the dollar limit is \$195,000. The 12-month plan 11 year ending each September 30 shall be the "limitation year" for 12 purposes of applying the limitations under section 415 of the Code. 13 Section 415 of the Code and the Treasury Regulations thereunder 14 15 require that adjustments be made to the dollar limit for benefits that commence prior to age 62 or after age 65 and for benefits payable to 16 members with less than ten years of membership. The Code and 17 Treasury Regulations require that any benefit payable in a form other 18 than a straight life annuity must be converted to an actuarially 19 20 equivalent straight life annuity in applying the applicable limit to the "annual benefit". 21

- 5 -

The "annual benefit" does not include the portion of the (ii) 1 member's benefit attributable to mandatory employee contributions 2 under section 8136. Rather, mandatory employee contributions are 3 treated as contributions to a defined contribution plan for purposes of 4 section 415 of the Code, and are therefore subject to the limits on 5 annual additions under section 415(c)(1) of the Code. The annual 6 additions may not exceed the lesser of the two limits. The first limit is 7 the dollar limit described in section 415(c)(1)(A) of the Code, as 8 automatically adjusted for increases in cost of living under section 9 415(d) of the Code. For the limitation year ending September 30, 10 2010, the dollar limit is \$49,000. The second limit is the 11 compensation limit described in section 415(c)(1)(B) of the Code 12 which provides that the annual additions may not exceed 100% of the 13 member's "section 415 compensation" for the limitation year. 14

(iii) "Section 415 compensation" means the member's Box 1,
W-2 earnings for the year, modified to include any pre-tax elective
deferrals pursuant to sections 403(b), 457(b), 125, or 132(f)(4) of the
Code. Generally, section 415 compensation does not include amounts
paid after severance from employment. However, section 415
compensation does include amounts paid by the later of 2½ months
after the member's severance from employment or the end of the

- 6 -

limitation year that includes the date of the member's severance from 1 employment if the payment is regular compensation for services 2 during the member's regular working hours, or compensation for 3 services outside the member's regular working hours (such as 4 5 overtime or shift differential), commissions, bonuses, or similar payments, and, absent the severance from employment, the payments 6 would have been paid to the member while the member continued in 7 employment with the Government. Section 415 compensation also 8 includes any payments to or for the benefit of a member who does not 9 currently perform services for the Government by reason of Qualified 10 Military Service, as defined in subsection (9) below, to the extent 11 those payments do not exceed the amounts the member would have 12 received if the member had continued to perform services for the 13 Government rather than entering Qualified Military Service. Section 14 415 compensation also includes "differential wage payments" within 15 the meaning of section 3401(h)(2) of the Code with respect to the 16 period during which the member is on active duty in Qualified 17 Military Service. Finally, section 415 compensation includes 18 payments awarded by an administrative agency or court or pursuant to 19 a bona fide agreement by the Government to compensate a member 20 for lost wages. Such payments for back pay are treated as section 415 21

- 7 -

compensation for the limitation year to which the back pay relates to the extent the back pay represents wages and compensation that would otherwise be included as section 415 compensation under this subsection.

1

2

3

4

5 (6) In accordance with section 401(a)(17) of the Code, for purposes 6 of calculating contributions payable to the Fund and benefits payable from 7 the Fund, "salary," "annual salary," and "average annual salary" shall be 8 subject to the annual limit on compensation under section 401(a)(17) of the 9 Code, which limit is adjusted automatically for increases in the cost of living 10 under sections 401(a)(17)(B) and 415(d) of the Code. For the plan year 11 ending September 30, 2010, the limit is \$245,000.

- 12 (7) In accordance with section 401(a)(25) of the Code, in the case 13 that the amount of member's benefit payable by the Fund is to be determined 14 on the basis of actuarial assumptions, such assumptions shall be specified 15 under Fund documents.
- (8) In accordance with section 401(a)(31) of the Code, a
  "Distributee" who is entitled to a distribution may elect, at the time and in
  the manner determined by the Board, to have any portion of an "Eligible
  Rollover Distribution" that is equal to at least \$500 (or such other minimum
  amount required under the Code or Treasury Regulations) paid directly in a
  "Direct Rollover" to an "Eligible Retirement Plan". For purposes of these

- 8 -

1	rules, the following definitions apply:
2	(i) "Eligible Rollover Distribution" means any distribution
3	of all or any portion of a member's vested benefit, except that an
4	Eligible Rollover Distribution shall not include:
5	(A) any distribution that is one of a series of
6	substantially equal periodic payments made no less frequently
7	than annually for the life (or life expectancy) of the Distributee
8	or the joint lives (or joint life expectancies) of the Distributee
9	and the Distributee's beneficiary, or for a specified period of
10	ten years or more;
11	(B) any distribution to the extent such distribution is
12	required under section 401(a)(9) of the Code; and
13	(C) the portion of any distribution that is not includible
14	in gross income.
15	Notwithstanding the foregoing, a distribution shall not fail to be an
16	Eligible Rollover Distribution merely because the distribution consists
17	of after-tax employee contributions that are not includible in gross
18	income. However, such portion may be transferred only to an
19	individual retirement account described in section 408(a) of the Code
20	or an individual retirement annuity described in section 408(b) of the
21	Code (other than an endowment contract), or to a qualified retirement

e e

- 9 -

plan (defined contribution or defined benefit) described in section 1 401(a) of the Code or an annuity contract described in section 403(b) 2 of the Code, provided that the qualified trust or annuity contract 3 agrees to separately account for amounts so transferred (and the 4 earnings thereon), including separately accounting for the portion of 5 such distribution which is includible in gross income and the portion 6 which is not so includible. 7 "Eligible Retirement Plan" shall mean any of the 8 (ii) 9 following accounts or plans to the extent it accepts the Distributee's Eligible Rollover Distribution: 10 A qualified retirement plan described in section 11 (A) 401(a) of the Code; 12 13 **(B)** An individual retirement account described in 14 section 408(a) of the Code; An individual retirement annuity described in 15 (C) section 408(b) of the Code (other than an endowment contract); 16 An annuity plan described in section 403(a) of the 17 (D) Code; 18 19 **(E)** An annuity contract described in section 403(b) of

the Code, or

20

k

- 10 -

(F) An eligible deferred compensation plan described 1 in section 457(b) of the Code that is maintained by an eligible 2 governmental employer described in section 457(e)(1)(A) of the 3 Code and that agrees to separately account for amounts 4 5 transferred into such plan from this Plan. 6 (iii) A "Distributee" includes a member, the surviving spouse of a deceased member, and the current or former spouse of a member 7 who is an alternate payee under a qualified domestic relations order 8 9 that has been approved by the Board. A "Direct Rollover" is a direct payment by the Fund to 10 (iv) the Eligible Retirement Plan specified by the Distributee. 11 A non-spouse beneficiary may elect a Direct Rollover to 12  $(\mathbf{v})$ an individual retirement account or individual retirement annuity 13 described in paragraph (ii)(B) or (C) established for the purpose of 14 receiving the distribution on behalf of the non-spouse beneficiary. 15 16 A Distributee may elect a Direct Rollover to a Roth IRA (vi) as described in section 408A of the Code if the Distributee meets the 17 requirements that apply to rollovers from a traditional IRA to a Roth 18 IRA (i.e., for tax years prior to January 1, 2010, the Distributee's 19 20 modified adjusted gross income cannot exceed \$100,000, and the Distributee must not be married filing a separate return). 21

- 11 -

1 (vii) In prescribing the manner of making elections with respect to Eligible Rollover Distributions, as described above, the 2 Board may provide for the uniform application of any restrictions 3 permitted under applicable sections of the Code and Treasury 4 Regulations, including a requirement that a Distributee may not elect 5 6 to make a direct rollover from a single eligible rollover distribution to more than one eligible retirement plan. The Board may require a 7 recipient plan to provide a written statement that it will accept the 8 rollover and separately account for the amount rolled over, where 9 appropriate. 10

(viii) Prior to making an Eligible Rollover Distribution, the 11 Board shall provide the Distributee a notice describing the 12 13 Distributee's right to make a Direct Rollover to an Eligible Retirement Plan (the "402(f) Notice"). The Board shall issue the 402(f) Notice at 14 least 30 days but no more than 180 days prior to the date a distribution 15 However, such Eligible Rollover Distribution may 16 is made. commence less than 30 days after the notice is given provided that the 17 18 402(f) Notice clearly informs the Distributee that the Distributee has the right to a period of at least 30 days after receiving the notice to 19 consider the decision of whether or not to elect a Direct Rollover, and 20

- 12 -

the Distributee, after receiving the notice, affirmatively elects a distribution.

.

1

2

In accordance with section 401(a)(37) of the Code, the (9)3 Uniformed Services Employment and Reemployment Rights Act of 1994 4 ("USERRA"), as amended, provides certain pension benefit rights to 5 employees who return to employment with their employer following a leave 6 of absence for "Qualified Military Service" as defined hereunder. Section 7 8137.2 also provides certain rights to employees who are on leave without 8 pay and on active duty with the Guam National Guard or the reserve 9 components of any of the Armed Services of the United States. 10 Any 11 member who returns to employment with the Government following Qualified Military Service shall be entitled to the greater of the rights the 12 member is entitled to under section 8137.2 or the reemployment pension 13 rights in section 414(u) of the Code. In the case of a member who dies while 14 performing Qualified Military Service, the survivors of the member are 15 entitled to any additional benefits (other than benefit accruals relating to the 16 period of Qualified Military Service) provided under the Fund had the 17 member resumed and then terminated employment on account of death. 18 This would include the death benefits provided under sections 8131 and 19 For purposes of this section and applying the requirements of 20 8134. USERRA, "Qualified Military Service" means such term as defined in 21

- 13 -

section 414(u)(5) of the Code (any service in the Armed Forces (Army, Air
 Force, Navy, Marines, or Coast Guard), the Army National Guard and the
 Air National Guard when engaged in active duty for training, inactive duty
 training, or full-time National Guard duty, the commissioned corps of the
 Public Health Service, and any other category of persons designated by the
 President in time of war or national emergency).

7 SECTION 3. Severability. *If* any provision of this Act or its 8 application to any person or circumstance is held invalid, the invalidity *shall not* 9 affect other provisions or applications of this Act which can be given effect 10 without the invalid provision or application and to this end the provisions of this 11 Act is severable.

12

, † e